REPORT OF THE AUDIT OF THE KNOTT COUNTY CLERK

For The Year Ended December 31, 2005



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE KNOTT COUNTY CLERK

For The Year Ended December 31, 2005

The Auditor of Public Accounts has completed the Knott County Clerk's audit for the year ended December 31, 2005. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

Financial Condition:

Excess fees increased by \$1,615 from the prior year, resulting in excess fees of \$2,370 as of December 31, 2005. Revenues increased by \$396,685 from the prior year and expenditures increased by \$395,070.

Report Comments:

• The County Clerk's Office Lacks Adequate Segregation Of Duties

Deposits:

As of April 6, 2005, \$84,725 of the County Clerk's deposits were not adequately insured and collateralized by bank securities or bonds.

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CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Randy Thompson, Knott County Judge/Executive Honorable Kennith Gayheart, Knott County Clerk Members of the Knott County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Clerk of Knott County, Kentucky, for the year ended December 31, 2005. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the year ended December 31, 2005, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 12, 2006 on our consideration of the County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.





The Honorable Randy Thompson, Knott County Judge/Executive Honorable Kennith Gayheart, Knott County Clerk Members of the Knott County Fiscal Court

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

• The County Clerk's Office Lacks Adequate Segregation Of Duties

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Knott County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed - July 12, 2006

KNOTT COUNTY KENNITH GAYHEART, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

For The Year Ended December 31, 2005

Revenues

State Fees For Services			\$ 8,099
Fiscal Court			9,462
Licenses and Taxes:			
Motor Vehicle-			
Licenses and Transfers	\$	691,209	
Usage Tax		922,490	
Tangible Personal Property Tax		929,259	
Other-			
Fish and Game Licenses		7,947	
Marriage Licenses		5,037	
Deed Transfer Tax		27,028	
Delinquent Tax	·	292,979	2,875,949
Fees Collected for Services:			
Recordings-			
Deeds, Easements, and Contracts		13,719	
Real Estate Mortgages		16,080	
Chattel Mortgages and Financing Statements		52,396	
All Other Recordings		21,702	
Charges for Other Services-			
Miscellanous		50	103,947
Other:			
Fiscal Court Reimbursement		3,194	
Interest Earned		793	 3,987
Total Revenues			3,001,444

Expenditures

Payments to State:

Motor Vehicle-

Licenses and Transfers	\$ 478,411
Usage Tax	1,012,105
Tangible Personal Property Tax	329,322

KNOTT COUNTY

KENNITH GAYHEART, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31,2005

(Continued)

Expenditures (Continued)

Payments to State: (Continued)				
Licenses, Taxes, and Fees-	Φ 7.511			
Fish and Game Licenses	\$ 7,511			
Delinquent Tax	45,913	Φ.	1 007 220	
Legal Process Tax	14,066	\$	1,887,328	
Payments to Fiscal Court:				
Tangible Personal Property Tax	123,096			
Delinquent Tax	39,870			
Deed Transfer Tax	25,676	-	188,642	
Payments to Other Districts:				
Tangible Personal Property Tax	411,241			
Delinquent Tax	186,171		597,412	
1		-	,	
Payments to Sheriff			1,359	
Payments to County Attorney			17,680	
Operating Expenditures:				
Personnel Services-				
Deputies' Salaries	167,088			
Employee Benefits-	,			
Employer's Share Social Security	17,161			
Employer's Share Retirement	23,645			
Materials and Supplies-				
Office Supplies	9,344			
Other Charges-	2,2			
Conventions and Travel	5,489			
Dues	450			
Legal and Accounting	4,600			
NSF Checks	553			
Refunds	4,463		232,793	
Total Expenditures				\$ 2,925,214

KNOTT COUNTY

KENNITH GAYHEART, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31,2005

(Continued)

Net Revenues		\$	76,230
Less: Statutory Maximum		ī	67,066
Excess Fees			9,164
Less: Expense Allowance	\$ 3,600		
Training Incentive Benefit	 3,194		6,794
Excess Fees Due County for 2005			2,370
Payments to Fiscal Court - March 11, 2006	2,316		
May 12, 2006	 54		2,370
Balance Due Fiscal Court at Completion of Audit		\$	0

KNOTT COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2005

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31, that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2005 services
- Reimbursements for 2005 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2005

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

KNOTT COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2005 (Continued)

Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members.

Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.48 percent for the first six months and 10.98 percent for the last six months of the year.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

Note 3. Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2005, all deposits were covered by FDIC insurance or a properly executed collateral security agreement. However, as of April 6, 2005, \$84,725 of public funds were exposed to custodial credit risk as follows:

• Uninsured and Unsecured \$84,725

Note 4. Grants

The County Clerk received a local records microfilming grant from the Kentucky Department for Libraries and Archives in the amount of \$9,480. There were no funds expended during the year. The unexpended grant balance was \$9,480 as of December 31, 2005.





KNOTT COUNTY KENNITH GAYHEART, COUNTY CLERK COMMENT AND RECOMMENDATION

For The Year Ended December 31, 2005

INTERNAL CONTROL - REPORTABLE CONDITIONS:

The County Clerk's Office Lacks Adequate Segregation Of Duties

During our audit we noted the County Clerk's internal control structure lacked an adequate segregation of duties. This deficiency occurs when someone has custody over assets and the responsibility of recording financial transactions. In our judgment, this condition could have adversely affected the County Clerk's ability to record, process, summarize, and report accurate financial information. We recommend the County Clerk's office implement the following compensating controls that would help offset the lack of segregation of duties:

- Cash recounted and deposited by the County Clerk
- Reconciliation of reports to source documents and receipts and disbursements ledgers by the County Clerk
- All disbursement checks signed by two people one of whom being the County Clerk
- The County Clerk examine payroll checks prepared by an employee and distribute checks to employees
- All disbursement checks prepared by an employee examined by the County Clerk for proper documentation
- The County Clerk mail disbursements
- The County Clerk prepare or periodically reperform the bank reconciliations.

County Clerk's Response:

The County Clerk made no response.

PRIOR YEAR FINDINGS:

- The County Clerk Should Require The Depository Institution To Pledge Or Provide Sufficient Collateral To Protect Deposits
- The County Clerk's Office Lacks Adequate Segregation Of Duties



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



AUDITOR OF PUBLIC ACCOUNTS

The Honorable Randy Thompson, Knott County Judge/Executive Honorable Kennith Gayheart, Knott County Clerk Members of the Knott County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Knott County Clerk for the year ended December 31, 2005, and have issued our report thereon dated July 12, 2006. The County Clerk's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Knott County Clerk's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. The reportable condition is described in the accompanying comments and recommendations.

The County Clerk's Office Lacks Adequate Segregation Of Duties

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we do not believe the reportable condition described above is a material weakness.



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Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Knott County Clerk's financial statement for the year ended December 31, 2005, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed - July 12, 2006